



EUROPEAN
COMMISSION

Brussels, 15.7.2025
C(2025) 4694 final

COMMISSION IMPLEMENTING DECISION

of 15.7.2025

**establishing adapted rules on the issuing of multiple-entry visas to Turkish nationals
residing in Türkiye and applying in Türkiye for short-stay visas**

(Only the Bulgarian, Croatian, Czech, Dutch, English, Estonian, Finnish, French, German,
Greek, Hungarian, Italian, Latvian, Lithuanian, Maltese, Polish, Portuguese, Romanian,
Slovak, Slovenian, Spanish and Swedish texts are authentic)

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EC) No 810/2009 of the European Parliament and of the Council of 13 July 2009 establishing a Community Code on Visas (Visa Code)¹, and in particular Article 24(2d) thereof,

Whereas:

- (1) Regulation (EC) No 810/2009 lays down rules on the issuing of multiple-entry visas. An assessment conducted within the local Schengen cooperation in Türkiye in accordance with Article 24(2b) of that Regulation concluded that the number of *bona fide* applicants of Turkish nationality that have lawfully used previous visas continues to increase. This group of applicants poses low migratory and security risks, in contrast to first-time applicants. Therefore, more favourable rules than those provided for by Article 24(2) of that Regulation should apply in respect of these applicants. This approach allows Member States to focus on the examination of those applications most likely to represent a risk. It also helps consulates in dealing with a significant and growing number of visa applications, which creates challenges in terms of capacity.
- (2) The rules on issuing multiple-entry visas set out in Article 24(2) of Regulation (EC) No 810/2009 should therefore be adapted in respect of certain visa applications lodged with Member States' consulates in Türkiye. These rules should reflect the applicants' reduced risk profile by way of derogation from Article 24(2), points (a), (b) and (c), of that Regulation.
- (3) The assessment conducted within the local Schengen cooperation concluded that truck drivers of Turkish nationality who apply for visas in their professional capacity represent a specialised category with a specific risk profile. Therefore, they should not be covered by the adapted rules, and the rules provided for in Article 24(2) of Regulation (EC) No 810/2009 should continue to apply in respect of these applicants.
- (4) Furthermore, the assessment conducted within the local Schengen cooperation concluded that nationals of other visa-required countries residing in Türkiye may be affected by socio-economic instability and higher migratory risk. The rules provided for in Article 24(2) of Regulation (EC) No 810/2009 should continue to apply in respect of these applicants.

¹ OJ L 243, 15.9.2009, p. 1, ELI: <http://data.europa.eu/eli/reg/2009/810/oj>.

- (5) The conclusions of the assessment conducted within the local Schengen cooperation were made in the context of a broader engagement with the Turkish authorities to address issues negatively affecting the visa procedure, such as irregularities committed by travel agencies, fraud, human smuggling, and lack of transparency as regards service passports. The local Schengen cooperation will regularly assess the implementation and effect of the rules established in this Decision and consider whether further adaptations are warranted.
- (6) Whilst the objective of the adapted rules set out in this Decision is to ensure a uniform application of those rules by Member States, they should not affect the possibility for Member States, in individual cases, to shorten the validity period of the visa, in accordance with Article 24(2a) of Regulation (EC) No 810/2009, or to issue multiple-entry visas valid for up to five years, in justified cases, in accordance with Article 24(2c) of that Regulation.
- (7) Given that Denmark decided to implement Regulation (EC) No 810/2009, which builds upon the Schengen *acquis*, in its national law, in accordance with Article 4 of Protocol No 22, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, Denmark is bound under international law to implement this Decision.
- (8) This Decision does not constitute a development of the provisions of the Schengen *acquis* in which Ireland takes part in accordance with Council Decision 2002/192/EC². Ireland is therefore not taking part in the adoption of this Decision and is not bound by it or subject to its application.
- (9) As regards Iceland and Norway, this Decision constitutes a development of the provisions of the Schengen *acquis* within the meaning of the Agreement concluded by the Council of the European Union and the Republic of Iceland and the Kingdom of Norway concerning the latter's association with the implementation, application and development of the Schengen *acquis*³, which fall within the area referred to in Article 1, point B, of Council Decision 1999/437/EC⁴.
- (10) As regards Switzerland, this Decision constitutes a development of the provisions of the Schengen *acquis* within the meaning of the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*⁵, which fall within the area referred to in Article 1, point B, of Decision 1999/437/EC, read in conjunction with Article 3 of Council Decision 2008/146/EC⁶.

² Council Decision 2002/192/EC of 28 February 2002 concerning Ireland's request to take part in some of the provisions of the Schengen *acquis* (OJ L 64, 7.3.2002, p. 20, ELI: <http://data.europa.eu/eli/dec/2002/192/oj>).

³ OJ L 176, 10.7.1999, p. 36, ELI: [http://data.europa.eu/eli/agree_international/1999/439\(1\)/oj](http://data.europa.eu/eli/agree_international/1999/439(1)/oj).

⁴ Council Decision 1999/437/EC of 17 May 1999 on certain arrangements for the application of the Agreement concluded by the Council of the European Union and the Republic of Iceland and the Kingdom of Norway concerning the association of those two States with the implementation, application and development of the Schengen *acquis* (OJ L 176, 10.7.1999, p. 31, ELI: <http://data.europa.eu/eli/dec/1999/437/oj>).

⁵ OJ L 53, 27.2.2008, p. 52.

⁶ Council Decision 2008/146/EC of 28 January 2008 on the conclusion, on behalf of the European Community, of the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and

- (11) As regards Liechtenstein, this Decision constitutes a development of the provisions of the Schengen *acquis* within the meaning of the Protocol signed between the European Union, the European Community, the Swiss Confederation and the Principality of Liechtenstein on the accession of the Principality of Liechtenstein to the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*⁷, which fall within the area referred to in Article 1, point B, of Decision 1999/437/EC read in conjunction with Article 3 of Council Decision 2011/350/EU⁸.
- (12) As regards Cyprus, this Decision constitutes an act building upon, or otherwise relating to, the Schengen *acquis* within the meaning of Article 3(2) of the 2003 Act of Accession.
- (13) The measures provided for in this Decision are in accordance with the opinion of the Visa Committee, established under Article 52(1) of Regulation (EC) No 810/2009,

HAS ADOPTED THIS DECISION:

Article 1

This Decision applies to visa applications for short-stay visas lodged by Turkish nationals residing in Türkiye with Member States' consulates in Türkiye ('applicant').

It does not apply to truck drivers applying for a visa in their professional capacity.

Article 2

1. By way of derogation from Article 24(2), points (a), (b) and (c), of Regulation (EC) No 810/2009, where the applicant fulfils the entry conditions set out in Article 6(1), points (a), (c), (d) and (e), of Regulation (EU) 2016/399 of the European Parliament and of the Council⁹, a multiple-entry visa shall be issued for the following validity periods, unless the validity of the visa would exceed that of the travel document:
 - (a) for a validity period of six months, provided that the applicant applied for the visa within one year from the date of expiry of a lawfully used previous visa;
 - (b) for a validity period of one year, provided that the applicant applied for the visa within two years from the date of expiry of a lawfully used previous visa that was valid for six months;

development of the Schengen *acquis* (OJ L 53, 27.2.2008, p. 1, ELI: <http://data.europa.eu/eli/dec/2008/146/oj>).

⁷ OJ L 160, 18.6.2011, p. 21.

⁸ Council Decision 2011/350/EU of 7 March 2011 on the conclusion, on behalf of the European Union, of the Protocol between the European Union, the European Community, the Swiss Confederation and the Principality of Liechtenstein on the accession of the Principality of Liechtenstein to the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*, relating to the abolition of checks at internal borders and movement of persons (OJ L 160, 18.6.2011, p. 19, ELI: <http://data.europa.eu/eli/dec/2011/350/oj>).

⁹ Regulation (EU) 2016/399 of 9 March 2016 of the European Parliament and of the Council establishing a Union Code on the rules governing the movement of persons across borders (OJ L 77, 23.3.2016, p. 1, ELI: <http://data.europa.eu/eli/reg/2016/399/oj>).

- (c) for a validity period of three years, provided that the applicant applied for the visa within two years from the date of expiry of a lawfully used previous visa that was valid for one year;
 - (d) for a validity period of five years, provided that the applicant applied for the visa within two years from the date of expiry of a lawfully used previous visa that was valid for three years.
2. Where the validity of the visa would exceed that of the travel document, a multiple-entry visa shall be issued with a period of validity ending three months before the end of validity of the applicant's travel document.

Article 3

This Decision is addressed to the Kingdom of Belgium, the Republic of Bulgaria, the Czech Republic, the Federal Republic of Germany, the Republic of Estonia, the Hellenic Republic, the Kingdom of Spain, the French Republic, the Republic of Croatia, the Italian Republic, the Republic of Cyprus, the Republic of Latvia, the Republic of Lithuania, the Grand Duchy of Luxembourg, Hungary, the Republic of Malta, the Kingdom of the Netherlands, the Republic of Austria, the Republic of Poland, the Portuguese Republic, Romania, the Republic of Slovenia, the Slovak Republic, the Republic of Finland and the Kingdom of Sweden.

Done at Brussels, 15.7.2025

For the Commission
Magnus BRUNNER
Member of the Commission

